

CITY OF UNALASKA
UNALASKA, ALASKA

RESOLUTION 2023-20

A RESOLUTION OF THE UNALASKA CITY COUNCIL AUTHORIZING THE MAYOR TO SIGN THE FIRST AMENDED AND RESTATED MEMORANDUM OF UNDERSTANDING BETWEEN THE QAWALANGIN TRIBE OF UNALASKA, THE CITY OF UNALASKA, AND THE OUNALASHKA CORPORATION

WHEREAS, as part of a U.S. Army “Innovative Readiness Training” program and their analysis to evaluate and assess overall community needs, the City of Unalaska, Qawalangin Tribe of Unalaska and the Ounalashka Corporation entered into a Memorandum of Understanding on August 27, 2020; and

WHEREAS, the 2020 IRT Team focused on building rapport and identifying projects and programs for assessment where IRT Functional Specialty Team expertise could help prioritize community efforts to ensure the health, well-being and prosperity of Unalaska for future generations; and

WHEREAS, areas targeted for assessment included Public Health; Public Administration; Environmental Management; Economic Development; Public Works & Utilities; and Public Communications; and

WHEREAS, the goal of the Trilateral Coalition remains to diversify the Unalaska community, to improve communication among the Trilateral Coalition members and coordinate an appropriate response to issues on the island involving public health, public administration, environmental management, economic development public works and utilities and public communications, among others; and

WHEREAS, a First Amendment and Restatement of the 2020 Memorandum of Understanding has been prepared for consideration by the parties; and

WHEREAS, it will be more productive for the City of Unalaska, Qawalangin Tribe, and Ounalashka Corporation to work together in a spirit of cooperation with the IRT team; and

WHEREAS, the work of the IRT program will benefit the entire community of Unalaska.

NOW THEREFORE BE IT RESOLVED that the Unalaska City Council authorizes the Mayor to sign the First Amended and Restated Memorandum of Understanding between the Qawalangin Tribe, the City of Unalaska, and the Ounalashka Corporation regarding the U.S. Army’s IRT analysis.

PASSED AND ADOPTED by a duly constituted quorum of the Unalaska City Council on May 9, 2023.

Vincent M. Tutiakoff, Sr.
Mayor

ATTEST:

Marjie Veeder, CMC
City Clerk

**FIRST AMENDED AND RESTATED MEMORANDUM OF UNDERSTANDING
BETWEEN THE
QAWALANGIN TRIBE OF UNALASKA, THE CITY OF UNALASKA, AND THE
OUNALASHKA CORPORATION**

I. INTRODUCTION/PURPOSE

The Qawalangin Tribe of Unalaska (Tribe), the City of Unalaska (City) and the Ounalashka Corporation (OC) (together Trilateral Coalition) are focused on diversifying the Unalaska community beyond commercial fishing and creating strong local, state and federal infrastructure on a geographically important island and region - Unalaska. As part of this goal, and in preparation for a Subject Matter Expert (SME) Assessment by the Soldiers from the 351st Civil Affairs Command Functional Specialty Team and a Leaders' Reconnaissance ISO for the Innovative Training Readiness (IRT) program, on August 27, 2020 the Trilateral Coalition entered into a Memorandum of Understanding (MOU). The purpose of the MOU was, among other things, to improve communication among responsible entities and to coordinate an appropriate response to IRT issues on the Island.

The 2020 IRT Team focused on building rapport and identifying projects and programs for assessment where Functional Specialty Team (FxSP) expertise could help prioritize community efforts to ensure the health, well-being, and prosperity of Unalaska for future generations. Areas that were targeted for assessment included: Public Health; Public Administration; Environmental Management; Economic Development; Public Works & Utilities; and Public Communications.

Since the goal of the Trilateral Coalition *remains* to diversify the Unalaska community, improve communication among the Trilateral Coalition and coordinate an appropriate response to issues on the Island involving public health, public administration, environmental management, economic development public works and utilities and public communications, among others, the Trilateral Coalition hereby agrees to amend and completely restate the MOU as follows.

II. AUTHORITY

This Amended and Restated MOU is entered into pursuant to the authority of Tribal, City and State Law, including the Constitution of the Qawalangin Tribe of Unalaska, the Ordinances adopted by the Unalaska City Council and the Articles of Incorporation of the Ounalashka Corporation.

III. ORGANIZATION

The Trilateral Coalitions shall consist of, at a minimum, the CEO of the Tribe, or designee; the City Manager of the City, or designee; and the CEO of OC, or designee. Both the member and the designee may attend meetings of the Trilateral Coalition and participate in discussions. Both the member and the designee shall have appropriate education or training in planning and infrastructure issues to participate effectively in the Trilateral Coalition. The Trilateral Coalition shall attempt to achieve consensus in its decision-making. In the event that consensus cannot be achieved, final decisions shall be made in accordance with each party's independent authority.

IV. ROLE AND RESPONSIBILITIES

The Trilateral Coalition shall:

- A. Convene every 30 days, or more or less often, as required to evaluate and analyze community issues over the coming 12-month period. Attendance may occur in-person, by telephone conference call or by video conference call, at each respective member's discretion.
- B. Endeavor to develop protocol concerning the means of processing various community problems and needs, which shall become appendices to this Amended and Restated MOU if reduced to writing.

V. CONTACT INFORMATION

Points of contact for the agencies are attached to this document and shall be updated periodically as changes occur.

VI. GENERAL PROVISIONS

- A. Nothing in this Amended and Restated MOU shall be construed as requiring the obligation, appropriation, or expenditure of any monies from the federal, state, city, corporate or tribal treasuries.
- B. This Amended MOU may be renegotiated, amended, extended, or modified by written amendment to this MOU executed by authorized officials of the Parties.
- C. This Amended MOU may be terminated by mutual agreement of the Parties. Any individual party may withdraw from this Amended MOU by providing 30-days advance written notice to the others.
- D. Nothing in this Amended MOU is intended to create any rights in any third party and no obligations or responsibilities in this Amended MOU shall be enforceable by any third party.
- E. All parties agree to carry general liability insurance to cover any potential claims, including, but not limited to, personal injury, or death, property damage, lawsuit, and/or cause of actions.
- F. This Amended MOU shall become effective _____, 2023, or the date last signed below.
- G. All parties agree to carry general liability insurance to cover any potential claims, including, but not limited to, personal injury or death, property damage, lawsuit, and/or cause of actions.

Dated: _____, 2023

The Qawalangin Tribe of Unalaska,

Its President,

Dated: _____, 2023

The City of Unalaska,

Its Mayor,

Dated: _____, 2023

The Ounalashka Corporation

Its Chairman.

MEMORANDUM TO COUNCIL

To: Mayor and City Council Members
From: William Homka, Acting City Manager
Date: May 9, 2023
Re: Resolution 2023-20: Authorizing the Mayor to sign the First Amended and Restated Memorandum of Understanding between the Qawalangin Tribe of Unalaska, the City of Unalaska and the Ounalashka Corporation

SUMMARY: In 2020 the U.S. Army sent an IRT team to Unalaska to conduct an initial assessment of community needs. The IRT team requested a Memorandum of Understanding (MOU) between the primary stakeholders in the community in order to improve communication and coordination and to provide reassurance that this will be a community-wide, team effort.

A First Amendment and Restatement of the 2020 MOU has been prepared for consideration by the parties and is presented to City Council for authorization for the Mayor to sign.

PREVIOUS COUNCIL ACTION: Council adopted Resolution 2020-53 on August 11 2020, authorizing the City to enter into the original MOU.

BACKGROUND: The U.S. Army's IRT program is a Department of Defense training opportunity to deliver joint training opportunities to increase readiness. IRT provides key services, including Health Care, Construction, Transportation and Cybersecurity. IRT teams bring relevant expertise and experience and receive training in the process of executing an opportunity. Communities bring the projects and contribute material and supplies to complete the project work.

The 2020 IRT Team focused on building rapport and identifying projects and programs for assessment where Functional Specialty Team expertise could help prioritize community efforts to ensure the health, well-being, and prosperity of Unalaska for future generations. Areas that were targeted for assessment included: Public Health; Public Administration; Environmental Management; Economic Development; Public Works & Utilities; and Public Communications.

DISCUSSION: The First Amended and Restated MOU is very similar to the original MOU. Changes to the agreement are:

- Rewording of the Introduction/Purpose paragraph
- The Unalaska IRT Group is renamed to Trilateral Coalition
- Meeting frequency changed to monthly rather than quarterly

ALTERNATIVES: City Council could decide not to authorize signing of the amended and restated MOU. However, the trilateral coalition is counting on formal confirmation of the amended and restated MOU to ensure the IRT project will be a coordinated effort. A signing ceremony is scheduled for Wednesday, May 10, 2023 at 3pm at the Unalaska Public Library.

FINANCIAL IMPLICATIONS: There are no direct financial implications. Staff anticipates that results of the IRT will provide cost effective options for meeting community needs.

LEGAL: None. Staff consulted with legal counsel before the signing of the original MOU.

CITY MANAGER RECOMMENDATION: Staff recommends adoption of Resolution 2023-20. This is a further opportunity for the Q-Tribe, OC and the City to provide a united front on issues that impact our entire community.

PROPOSED MOTION: I move to adopt Resolution 2023-20.

ATTACHMENTS:

- [Resolution 2020-53](#) and the original, signed [2020 Memorandum of Understanding](#)

CITY OF UNALASKA
UNALASKA, ALASKA

RESOLUTION 2020-53

A RESOLUTION OF THE UNALASKA CITY COUNCIL AUTHORIZING THE CITY MANAGER TO SIGN A MEMORANDUM OF UNDERSTANDING BETWEEN THE QAWALANGIN TRIBE OF UNALASKA, THE CITY OF UNALASKA, AND THE OUNALASHKA CORPORATION REGARDING THE U.S. ARMY'S INNOVATIVE READINESS TRAINING (IRT) PROGRAM

WHEREAS, the U.S. Army is conducting an IRT analysis to evaluate and assess overall community needs; and

WHEREAS, it will be more productive if the City of Unalaska, Qawalangin Tribe, and Ounalashka Corporation work together in a spirit of cooperation with the IRT team; and

WHEREAS, the IRT analysis provides valuable training and experience to U.S. Army soldiers; and

WHEREAS, the IRT analysis will benefit the entire community of Unalaska.

NOW THEREFORE BE IT RESOLVED that the Unalaska City Council authorizes the City Manager to sign the Memorandum of Understanding between the Qawalangin Tribe, the City of Unalaska, and the Ounalashka Corporation regarding the U.S. Army's IRT analysis.

PASSED AND ADOPTED by a duly constituted quorum of the Unalaska City Council on August 11, 2020.



Vincent M. Tutiakoff, Sr.
Mayor

ATTEST:



Marjie Veeder, CMC
City Clerk



MEMORANDUM TO COUNCIL

To: Mayor and City Council Members
From: J. R. Pearson, Assistant City Manager
Through: Erin Reinders, City Manager
Date: August 11, 2020
Re: Resolution 2020-53: Authorizing the City Manager to Sign a Memorandum of Understanding between the Qawalangin Tribe, the City of Unalaska, and the Ounalashka Corporation Regarding the U.S. Army's Innovative Readiness Training (IRT) Program

SUMMARY: The U.S. Army sent a three member IRT team to Unalaska on July 22nd for an initial assessment of community needs. City staff provided a lot of information to the IRT team on City infrastructure needs. The Qawalangin Tribe (Q-Tribe) and Ounalashka Corporation (OC) also provided a number of additional needs to be evaluated. An IRT team of up to 12 members are expected to be in town on August 22nd to conduct a more detailed assessment. The IRT team's deliverable for the assessment will be a detailed report providing a strategy going forward. The U.S. Army's IRT team is requesting a Memorandum of Understanding (MOU) between the primary stakeholders in the community in order to improve communication and coordination. This MOU will also provide reassurance that this will be a community-wide, team effort.

PREVIOUS COUNCIL ACTION: None

BACKGROUND: The U.S. Army's IRT program is a Department of Defense training opportunity to deliver joint training opportunities to increase readiness. IRT provides key services, including Health Care, Construction, Transportation and Cybersecurity. IRT teams bring relevant expertise and experience and receive training in the process of executing an opportunity. Communities bring the projects and contribute material and supplies to complete the project work.

DISCUSSION: The Q-Tribe is hosting an IRT (Innovative Readiness Training) Program team from the Army's Civil Affairs Command as they perform a Civil Affairs Assessment of Unalaska. The Q-Tribe recently invited the City to participate in this process. The process includes two visits. The first visit was July 22 and July 26. Several city staff members were able meet with the three visiting IRT team members on July 23, 2020. Team members specialized in public health, water supply and sanitation engineering, and transportation. City staff offered the City's perspective on our infrastructure needs, identified other key stakeholders that would be beneficial for the team to meet with, and volunteered to provide additional information about the community. The second team is currently scheduled to arrive August 22, 2020. This visit will be more in-depth and involve up to 12 team members. A formal detailed report will be completed by September 30, 2020 providing a strategy of how the community's needs can be effectively met.

The IRT team requested this memorandum of understanding in order to improve communication and coordination. Areas that have been targeted for the IRT assessment include: Public Health;

Public Administration; Environmental Management; Economic Development; Public Works & Utilities; and Public Communications.

ALTERNATIVES: City Council could decide not to authorize the MOU. However, the IRT team is counting on formal confirmation of the MOU to ensure the IRT project will be a coordinated effort.

FINANCIAL IMPLICATIONS: City staff anticipates that results of the IRT will provide cost effective options for meeting community needs.

LEGAL: Staff consulted with the City Attorney.

STAFF RECOMMENDATION: Staff recommends adoption of Resolution 2020-53.

PROPOSED MOTION: I move to adopt Resolution 2020-53.

CITY MANAGER COMMENTS: I support staff's recommendation. This is an opportunity for the Q-Tribe, OC and the City to provide a united front on issues that impact our entire community.

ATTACHMENTS: Draft IRT MOU

**MEMORANDUM OF UNDERSTANDING
BETWEEN THE
QAWALANGIN TRIBE OF UNALASKA, THE CITY OF UNALASKA, AND THE
OUNALASHKA CORPORATION (OC)**

I. INTRODUCTION

Soldiers from the 351st Civil Affairs Command Functional Specialty Team conducted a Leaders' Reconnaissance ISO for the Innovative Training Readiness (IRT) program. Personnel executed core Civil Affairs competencies to set conditions for the follow-on Subject Matter Expert (SME) Assessment in late August 2020.

The IRT is a Department of Defense (DoD) military training opportunity that delivers joint training opportunities to increase readiness. IRT provides key services, including Health Care, Construction, Transportation, and Cybersecurity. IRT teams bring relevant expertise and experience and receive training in the process of executing an opportunity. Communities bring the projects and contribute material and supplies to complete the project work.

The 2020 Leaders' Reconnaissance ISO focused on building rapport and identifying projects and programs for assessment where Functional Specialty Team (FxSP) expertise can help prioritize community efforts to ensure the health, wellbeing, and prosperity of the island for future generations. Areas that are targeted for assessment include: Public Health; Public Administration; Environmental Management; Economic Development; Public Works & Utilities; and Public Communications.

II. PURPOSE

The community is focused on diversifying beyond commercial fishing and creating strong federal infrastructure on a geographically important island and region. Attainment of this goal requires coordination across numerous stakeholders, particularly: the Qawalangin Tribe of Unalaska; City of Unalaska; Ounalashka Corporation; State of Alaska; Department of Homeland Security (U.S. Coast Guard); Department of Defense; and several international fisheries corporations. The goal is to assist available stakeholders to better understand their desired end-state and how to optimize the SME Assessment to empower the local Unalaska community. The purposes of this MOU are to: (1) improve communication on IRT issues among responsible agencies, including the provision of appropriate point of contact information; and (2) seek to coordinate an appropriate response by city, corporate and/or tribal agencies to IRT issues on the Island.

For these purposes, the Parties hereby establish the Unalaska IRT Group (UIRTG).

II. AUTHORITY

This MOU is entered into pursuant to the authority of tribal, city and state law, including the Constitution and By-Laws of the Qawalangin Tribe of Unalaska, the

Ordinances adopted by the Unalaska City Council and the Articles of Incorporation of the Ounalashka Corporation (OC).

III. ORGANIZATION

The UIRTG shall consist of, at a minimum, the President of the Qawalangin Tribe of Unalaska, or designee; the City Manager of the City of Unalaska, or designee; and the CEO of Ounalashka Corporation, or designee. Both the member and the designee may attend meetings of the UIRTG and participate in discussions. Both the member and the designee shall have appropriate education or training in planning and infrastructure issues to participate effectively in the UIRTG. The UIRTG shall attempt to achieve consensus in its decision-making. In the event that consensus cannot be achieved, final decisions shall be made in accordance with each party's independent authority.

IV. ROLE AND RESPONSIBILITIES

The UIRTG shall:

- A. Convene every 90 days, or more or less often, as required to evaluate and analyze IRT issues over the coming 12-month period. Attendance may occur by telephone conference call or by video conference call, at the members discretion.
- B. Endeavor to develop protocol concerning the means of processing various community problems and needs, which shall become appendices to this MOU if reduced to writing.

V. CONTACT INFORMATION

Points of contact for the agencies are attached to this document and shall be updated periodically as changes occur.

VI. GENERAL PROVISIONS

- A. Nothing in this MOU shall be construed as requiring the obligation, appropriation, or expenditure of any monies from the federal, state, city, corporate or tribal treasuries.
- B. This MOU may be renegotiated, amended, extended, or modified by written amendment to this MOU executed by authorized officials of the Parties.
- C. This MOU may be terminated by mutual agreement of the Parties. Any individual party may withdraw from this MOU by providing 30-days advance written notice to the others.
- D. Nothing in this MOU is intended to create any rights in any third party and no obligations or responsibilities in this MOU shall be enforceable by any third party.

- E. The MOU shall become effective upon August ____, 2020, or the date last signed below.
- F. All parties agree to carry general liability insurance to cover any potential claims, including, but not limited to, personal injury or death, property damage, lawsuit, and/or cause of actions.

Thomas Robinson Date: August 27, 2020
Name: Thomas Robinson,
Title: President, Qawalangin Tribe of Unalaska

Mayor Vincent M. Sutcliffe Date: 8/27/2020
Name: Erin Reinders
Title: City Manager, City of Unalaska

Christopher P. Salts, Jr. Date: August 27, 2020
Name: Christopher P. Salts
Title: CEO, Ounalashka Corporation

POINTS OF CONTACT

PRIMARY CONTACT:

AGENCY

President, Qawalangin Tribe of Unalaska

Thomas Robinson (907) 359-3441
unalaska1pres@outlook.com

City Manager, City of Unalaska

Erin Reinders (907) 581-1251, ext. 1203
ereinders@ci.unalaska.ak.us

CEO, Ounalashka Corporation

Chris Salts
(907) 581-1276
info@ounalashka.com