

CITY OF UNALASKA
UNALASKA, ALASKA

RESOLUTION 2020-19

A RESOLUTION OF THE UNALASKA CITY COUNCIL REQUIRING TRAVELER QUARANTINE, THE CLOSURE OF CERTAIN NON-ESSENTIAL BUSINESSES, THAT RESIDENTS STAY HOME AND "HUNKER DOWN," AND INSTITUTING ADDITIONAL MEASURES TO PROTECT PUBLIC HEALTH

WHEREAS, the COVID-19 pandemic has generated a public health emergency that threatens to overwhelm the City of Unalaska health system and economy of our community, endangering the lives and wellbeing of our citizens; and

WHEREAS, on March 11, 2020, the World Health Organization ("WHO") declared the virus a pandemic; and

WHEREAS, on March 11, 2020, the State of Alaska declared a public health emergency in response to the anticipated outbreak of the virus in Alaska and Governor Dunleavy has implemented several health mandates such as the closure of schools, services and businesses to help reduce the spread of COVID-19; and

WHEREAS, on March 13, 2020, President Donald J. Trump declared a national emergency in response to the virus pandemic; and

WHEREAS, on March 15, 2020, Mayor Vincent M. Tutiakoff, Sr. declared a local emergency in the City of Unalaska, authorizing the City Manager to take necessary actions to reduce the impact and spread of the coronavirus known as COVID-19 through the City of Unalaska; and

WHEREAS, on March 18, 2020, the Unalaska City Council passed Resolution 2020-16, declaring a local emergency to remain in effect for so long as the declaration of a Public Health Disaster in the State of Alaska Remains in effect; and

WHEREAS, on March 24, 2020, the Unalaska City Council passed Resolution 2020-17, requiring certain quarantine measures, closing non-essential businesses and requiring that residents "hunker down" and stay at home as much as possible; and

WHEREAS, that order expires automatically, by its terms on April 15, 2020; and

WHEREAS, as of April 10, 2020, there were 246 known COVID-19 cases in the state, including a recent travel-related case in Bethel, a geographically isolated, rural community; and

WHEREAS, to date, there are no known cases in the City of Unalaska; and

WHEREAS, COVID-19 continues to pose a grave and imminent threat to the health, safety, order and welfare to the residents of the City; and

WHEREAS, on April 3, 2020, the Center for Disease Control (CDC) recommended everyone wear a cloth face covering when in public settings where other social distancing measures are difficult to maintain; and

WHEREAS, local health officials have advised that in addition to practicing social distancing and staying at home as much as possible, additional measures that include the covering of an individual's nose and mouth will prevent asymptomatic individuals with COVID-19 from unknowingly spreading the disease; and

WHEREAS, local health officials have advised that stronger protective measures are required given Unalaska's remoteness, lack of road access to the mainland, and the fact that the majority of our community's businesses are designated as essential, critical or support critical infrastructure; and

WHEREAS, local health officials have advised that stronger protective measures are required to conserve limited local healthcare resources, as they strive meet the needs of all community members and essential workforce employees; and

WHEREAS, this resolution shall have the same effect as a rule issued by the City Manager pursuant to Unalaska Code of Ordinances §2.96.040.

NOW, THEREFORE, BE IT RESOLVED BY THE COUNCIL:

1. **Governor Mandates.** Everyone in the City must follow all health mandates issued by Governor Dunleavy, the Alaska Department of Health and Social Services (DHSS), and the Centers for Disease Control (CDC).

2. **CDC Guidance.** It is strongly recommended, in accordance with CDC guidance, that certain individuals within the City should take even greater precautions:

- a. Anyone particularly at-risk from COVID-19 should reduce exposure by staying at home, not physically going to work, and not doing their own shopping if possible. People particularly at risk of complications from COVID-19 include those 60 years and older and individuals of any age with a serious underlying medical condition. Household members of those who are at elevated risk should implement these more stringent guidelines as well, to the extent possible.
- b. Anyone more likely to be contagious with COVID-19 should not leave home except to obtain medical care or to get fresh air. People who are more likely to be contagious include individuals exhibiting symptoms of COVID-19, including coughing, shortness of breath, and fever.

3. **Previous Council Action.** Resolution 2020-17 was effective March 25, 2020 and is set to expire April 15, 2020. Resolution 2020-19 clarifies and strengthens aspects of Resolution 2020-17 and institutes additional measures to protect public safety. It does not revoke or rescind any aspect of Resolution 2020-17, with the exception of subsection 6, regarding traveler quarantine, which has been modified in accordance with subsequent State of Alaska Mandates. The remainder of Resolution 2020-17 is incorporated in paragraphs 1, 2, 4, 8, 9 and 12. The requirements in paragraph 4 are also subject to State of Alaska Health Mandate 11.

4. **Hunker Down.** Everyone currently in the City of Unalaska (the "City") shall stay at home as much as possible, except:

- a. to work in certain critical jobs, listed below;

- b. to buy, sell or deliver groceries or other important goods;
- c. to receive or provide health care; and
- d. to get fresh air without contacting others.

On the limited occasions when individuals leave home, they should maintain social distancing of at least six feet from any person outside their household, whenever possible. Individuals are also encouraged to practice recommended hygiene, including regular hand washing.

5. Face Mask Requirement. All customers and visitors of businesses and organizations deemed essential and remaining open must wear face masks covering their nose and mouth to provide additional protection for employees and customers. The face coverings need not be medical-grade masks or N95 respirators, but can be cloth face coverings.

A cloth face covering is a material that covers the nose and mouth. It can be secured to the head with ties or straps or simply wrapped around the lower face. It can be made of a variety of materials, such as cotton, silk, or linen. A cloth face covering may be factory-made or sewn by hand, or can be improvised from household items such as scarfs, T-shirts, sweatshirts or towels.

A business owner or operator may refuse admission or service to any individual who fails to wear face coverings as required by this resolution.

6. Traveler Quarantine. A person traveling into the City of Unalaska by vessel or airplane must self-quarantine for 14 days upon arriving at their destination and monitor for symptoms of illness. During travel and following the quarantine period, adherence to CDC guidance, State of Alaska mandates, and local orders or resolutions is required. This includes appropriate social distancing measures and adherence to face covering requirements. People traveling for critical business purposes are required to follow all State of Alaska health mandates, including specifically Mandate 12, and the Alaska Essential Services and Critical Workforce Infrastructure Order (formerly "Attachment A."), including complying with their approved state plans.

- a. Critical workforce employees must self-quarantine unless their employer has filed the required protocol with the City as required at paragraph 10.
- b. All workers under the critical workforce exception are required to self-quarantine during non-work hours.

7. The Unalaska City Council amended Resolution 2020-19 deleting paragraph number 7 at their meeting on April 14, 2020.

8. Critical Businesses. Some businesses and entities serve critical roles that are necessary to combat this public health emergency or provide critical community functions and cannot be put on hold while we address the emergency. Those businesses and entities should comply with social distancing guidelines as much as possible, including maintaining six-foot social distancing for employees and for members of the public, including when any customers are standing in line. A list of businesses defined as critical is listed below at paragraph number 12.

9. **Closure of Businesses.** All other businesses and entities in the City must close their premises. However, businesses and entities may continue to utilize telecommuting or work from home procedures.

10. **Essential Business/Critical Infrastructure State Protocols.** Businesses identified as “essential” or as “critical infrastructure workforce” under the State of Alaska Essential Business and Critical Workforce Infrastructure Order (State Health Mandate 12, Attachment A) and operating in the City shall submit all protocols or plans required by State of Alaska Health Mandate to the Unalaska Department of Public Safety. These plans are to be submitted as soon as possible after filing these protocols or plans with the State of Alaska and regardless of whether the State review of those protocols or plans has been completed. Businesses shall also provide the City confirmation of the State’s approval of its plan or protocol no more than three days after receiving such approval. In the event a business plan or protocol requires amendment or is rejected by the State, the business submitting that plan or protocol must notify the City no more than 48 hours after receiving the State’s notification of deficiency. Such businesses shall submit their plans, protocols, or relevant notifications to the City by email to COVID19PLANS@ci.unalaska.ak.us.

11. **Business COVID-19 Protection Measures and Protocols.** All critical businesses operating within the City shall comply with all relevant State of Alaska Health Mandates. All businesses not required to submit protocols to the State in accordance with the Governor’s Mandates, but still are serving members of the public at a physical location within the City, shall post “COVID-19 Protection Measures and Procedures” on all entrances to and exits from the business. The “COVID-19 Protection Measures and Procedures” shall include, at minimum:

- a. A brief statement identifying the essential service or critical infrastructure operation permitting the business to continue operations under the “State of Alaska Essential Businesses and Critical Infrastructure Workforce Order”.
- b. The sanitation measures taken by the business to prevent the spread of COVID-19.
- c. The social distancing measures taken by the business to prevent the spread of COVID-19.
- d. The description of a process for obtaining goods or services from the business without entering the business, if such a process is at all feasible.
- e. A contact number for individuals to report any violations of these measures to the business owner or designee.

A “business” for purposes of this rule does not include state, federal or municipal government operations or facilities.

12. **List of Critical Businesses (to include non-profit and other entities).** If a specific business is not listed below, but you believe that it is critical or it is an entity providing critical services or functions, you may request an opinion from the City Manager that your business should be designated a critical business.

- a. "Healthcare Operations" including hospitals, clinics, dental services, pharmacies, other healthcare facilities, home healthcare services providers,

mental health providers, or any related and/or ancillary healthcare services. "Healthcare Operations" also includes veterinary care and healthcare services provided to animals. "Healthcare Operations" does not include fitness and exercise gyms and similar facilities.

- b. Businesses providing any services or performing any work necessary to the operations and maintenance of "Essential Infrastructure," including, but not limited to, the International Port of Dutch Harbor, public works construction, construction of housing, airport operations, water, sewer, gas, electrical, oil production, roads and highways, public transportation, solid waste collection and removal, internet, and telecommunications systems.
- c. Financial services sector, which includes workers who are needed to process and maintain systems for processing financial transactions and services; to provide consumer access to banking and lending services, including ATMs, movement of currency; support financial operations, such as those staffing data and security operations centers; appraisals and titling; and, key third-party providers who deliver core services.
- d. First responders, emergency management personnel, emergency dispatchers, court personnel, and law enforcement personnel are critical.
- e. Individuals providing "Essential Governmental Functions" are critical. "Essential Government Functions" means all services needed to ensure the continuing operation of government agencies and provide for the health, safety, and welfare of the public.
- f. Grocery stores, convenience stores, liquor stores and other establishments engaged in the retail sale of food, beverages and other household consumer products (such as cleaning and personal care products). This includes stores that sell groceries and also sell other non-grocery products, and products necessary to maintaining the safety, sanitation, and essential operation of residences.
- g. Food and agriculture, company cafeterias, cultivation, including farming, livestock, and fishing including related processing, and businesses that support fishing companies and seafood processing companies.
- h. Businesses that provide food, shelter, social services, and other necessities of life for economically disadvantaged or otherwise needy individuals.
- i. Newspapers, television, radio, and other media services.
- j. Gas stations and auto-supply, auto-repair, and related facilities.
- k. Hardware stores.
- l. Plumbers, electricians, and other service providers who provide services that are necessary to maintaining the safety, sanitation, and essential operation of residences, Essential Activities, and Essential Businesses.
- m. Businesses providing mailing and shipping services, including post office boxes.

- n. Educational institutions facilitating distance learning.
- p. Restaurants and other facilities that prepare and serve food, but only for delivery or carry out under the restrictions set forth in COVID-19 Health Mandate 003, issued March 17, 2020.
- q. Businesses that supply products needed for people to work from home.
- r. Businesses that supply other essential businesses with the support or supplies necessary to operate.
- s. Businesses that transport goods to grocery stores, supermarkets, convenience stores, engaged in the retail sale of food, household consumer products, delivery of fuel, or other services directly to residences or other critical industries outlined in this health mandate.
- t. Airlines, taxis, and other private transportation providers providing transportation services. Shuttles, van services and taxis shall be limited to three passengers.
- u. Home-based care for seniors, adults, or children.
- v. Residential facilities and shelters for seniors, adults, and children.
- w. Professional services when necessary to assist in compliance with legally-mandated activities.
- x. Childcare facilities, subject to new recommendations for increased hygiene and social distancing. Childcare facilities should be used only by those who need childcare to work at a critical job.

This resolution shall expire on April 29, 2020. The City Council may extend it as necessary, or the City Manager may extend it or amend it pursuant to the emergency management powers under Unalaska Code of Ordinances §2.96 and Resolution 2020-16.

Effective Date. This resolution shall be effective noon on April 15, 2020.

PASSED AND ADOPTED by a duly constituted quorum of the Unalaska City Council on April 14, 2020.



 Vincent M. Tutiakoff, Sr.
 Mayor

ATTEST:



 Marjie Veeder, CMC
 City Clerk



MEMORANDUM TO COUNCIL

To: Mayor and City Council Members
From: Erin Reinders, City Manager
Date: April 14, 2020
Re: Resolution 2020-19

City Council approved Resolution 2020-17 on March 24, 2020. The focus of Resolution 2020-17 was hunkering down, travel quarantine and the closure of non-essential business. The expiration date of Resolution 2020-17 is April 15, 2020. The date was set so that Council could reconsider the action at the April 14, 2020 Council Meeting.

Resolution 2020-19 is provided for your consideration, and has been developed in consultation with our City attorneys and Clinic staff. This new resolution extends and clarifies the orders outlined in the prior resolution and institutes additional measures protecting the public health.

The items in Resolution 2020-17 that remain in Resolution 2020-19:

- Hunker down (people should stay at home as much as possible, with limited exceptions)
- 14 Day Traveler Quarantine (refined to clarify that a person traveling into the City by vessel or airplane must self-quarantine, with limited exceptions)
- Closure of Business (unless they have been identified as critical or essential)
- List of essential business (these business are identified by the state, but I tried to slightly revise the list to delete those that simply do not apply to Unalaska)

Additionally the following items are addressed in Resolution 2020-19:

- Customers and visitors of essential businesses remaining open must wear a covering over their nose and mouth
- Air carriers and charters must provide passenger lists and flight plans to the city
- Essential business that are required to submit plans to the State, must submit those to the City
- Essential business not required to submit plans to the State, must develop basic measures they are taking to protect the public health and post them on their doors

Council may choose to approve, revise or disapprove this resolution. Staff continues to work to develop ways implement these standards. Additional State Mandates may be issued before the Council meeting that may result in a change to this resolution and how it is applied. This situation changes quickly.