CITY OF UNALASKA UNALASKA, ALASKA

ORDINANCE NO. 2018-01

CREATING BUDGET AMENDMENT NO. 3 TO THE FISCAL YEAR 2018 BUDGET, INCREASING THE CITY MANAGER'S OFFICE OPERATING EXPENSE BUDGET \$31,400 TO COVER UNANTICIPATED DISPOSAL COSTS OF THE F/V AKUTAN; RECOGNIZE STATE GRANT REVENUE OF \$153,895 FOR THE HAYSTACK FENCING PROJECT, AND INCREASING THE CAPITAL PROJECT BUDGET \$139,000 AND THE PUBLIC SAFETY OPERATING EXPENSE BUDGET \$14,895; RECOGNIZE LOCAL EMERGENCY PLANNING GRANT REVENUE \$10,000 AND INCREASING THE PUBLIC SAFETY OPERATING EXPENSE BUDGET; RECOGNIZE FEDERAL FORFEITURE SHARED REVENUE \$19,067 AND INCREASING THE PUBLIC SAFETY OPERATING EXPENSE BUDGET; RECOGNIZE LOCAL SUPPORT REVENUE OF \$7,000 AND INCREASING THE PCR RECREATION PROGRAMS EXPENSE BUDGET; INCREASING THE SOLID WASTE FUND OPERATING BUDGET FOR TRANSFERS TO PUBLIC WORKS CAPITAL PROJECTS \$75,000 TO FUND REFINED COST ESTIMATES FOR PRELIMINARY DESIGN AND RECOGNIZE THE TRANSFER IN AND INCREASING THE CAPITAL PROJECT EXPENDITURES IN THE SOLID WASTE UTILITIES PROJECT FUND.

BE IT ENACTED BY THE UNALASKA CITY COUNCIL:

Section 1. Classification: This is a non-code ordinance.

Section 2. Effective Date: This ordinance becomes effective upon adoption.

Section 3. Content: The City of Unalaska FY18 Budget is amended as follows:

A. That the following sums of money are hereby accepted and the following sums of money are hereby authorized for expenditure.

B. The following are the changes by account line item:

Amendment No. 3 to Ordinance 2017-07

		Current	Requested	Revised			
I. OPEF	RATING BUDGETS						
A. General Fund							
Sources							
	Current year budget remaining surplus	3,510,941	31,400	3,479,541			
	2017 SHSP Grant		153,895	153,895			
	2018 LEPC Grant		10,000	10,000			
	Federal forfeiture funds		19,067	19,067			
	Local support - APIA		7,000	7,000			
Uses				-			
	City Manager's Office	405,189	31,400	436,589			
	Transfers out - Capital Projects Gen Gov	793,000	139,000	932,000			
	Public Safety - Police and Admin	3,775,305	43,962	3,819,267			
	Parks, Culture and Recreation - Recreation Programs	692,583	7,000	699,583			

			Current	Requested	Revised		
B. Prop	rietary Fund						
Source	Solid Waste Enterprise Fund - Unrestricted net positi	2,298,642	75,000	2,223,642			
Use	Solid Waste Enterprise Fund - Transfers to Enterprise		75,000	75,000			
II. CAPITAL BUDGETS							
C. Public Works - Project Budget							
Sources	Transfers in - General fund	PW18A		139,000	139,000		
Uses	Fencing - Haystack Repeater Site	PW18A	-	139,000	139,000		
D. Public Utilities - Project Budget							
Sources	Transfer from Solid Waste Operating	SW18A		75,000	75,000		
Uses	Composting Project - Preliminary Design	SW18A	30,000	75,000	105,000		

PASSED AND ADOPTED BY A DULY CONSTITUTED QUORUM OF THE UNALASKA CITY COUNCIL THIS 23rd DAY OF JANUARY 2018.

ATTEST:

Marjie Veeder City Clerk



Frank Kelty

Fiscal Year Budget Amendment 3 and Schedule of Proposed Accounts

		Org	Object	Project	Current	Requested	Revised
1)	General Fund - Operating Budget						
	Sources:						
	Current Year Budgeted Surplus				3,510,941.00	31,400.00	3,479,541.00
	2017 State Homeland Security Grant Program	01011041	42261	PW18A	-	153,895.00	153,895.00
	2018 LEPC Grant	01011041	42157			10,000.00	10,000.00
	Federal forfeiture funds	01011042	43213			19,067.11	19,067.11
	Local support - APIA					7,000.00	7,000.00
	Uses:						
	Transfer to Gen Gov Capital Projects Fund	01029854	59920		793,000.00	139,000.00	932,000.00
	City Manager:						
	Other professional services	01020152	53300		20,000.00	31,400.00	51,400.00
	Public Safety:						
	Grants (Supplies)	01021152	56450		13,755.00	24,895.00	38,650.00
	Public safety - investigations	01021152	55909		15,000.00	19,067.11	34,067.11
	PCR:	04000054	E4000		45.000.00	7,000,00	00.000.00
	Recreation programs temporary employees	01023251	51200		15,000.00	7,000.00	22,000.00
2)	Solid Waste Fund - Operating Budget						
,	Sources:						
	Enterprise Fund unrestricted net position				2,298,642.00	75,000.00	2,223,642.00
	Uses:						
	Transfer out to Enterprise Capital Projects Fund		59920		30,000.00	75,000.00	105,000.00
3)	Public Safety - Capital Project						
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	Sources:	04000054	40400	DWAGA		100 000 00	100 000 00
	Transfers in - General Fund	01029854	49100	PW18A	-	139,000.00	139,000.00
	Uses:						
	Grants (Exp distribution to be determined)	01021152	56450	PW18A		139,000.00	139,000.00
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4)	Solid Waste - Capital Project Budget						
	Sources:		40400	CMAGA		75 000 00	75 000 00
	Transfer in from SW Op fund	-	49120	SW18A	-	75,000.00	75,000.00
	Uses:						
	Professional fees	5010XXXX		SW18A	254,187.31	75,000.00	329,187.31
		-					

SUMMARY OF BUDGET AMENDMENT #3:

- 1. **Public Safety**. The amendment accepts grant funds from Homeland Security (\$153,895) and LEPC (\$10,000) and allocates their expenditure for capital and operating uses. It also accepts funds from cash seized from individuals during drug-related criminal investigations that have been forfeited to the City of Unalaska, Department of Public Safety (\$19,067.11) and authorizes their use in the Police Operating budget.
- 2. **City Manager (Akutan)**. The amendment transfers \$31,400 from the City's current year budget surplus to the City Manager's "other professional services" line item to pay for costs associated with the scuttling of the F/V Akutan.
- 3. **PCR**. The amendment increases the revenues in the General Fund and increases the expenditures in the PCR recreation programs to reflect a \$7,000 grant from APIA to provide an exercise program at the Senior Center.
- 4. **Solid Waste Composting Design.** The amendment will transfer \$75,000 from the Solid Waste Proprietary Fund unrestricted net position to the Solid Waste Capital Project SW18A to increase the funding for the Preliminary Design of the Solid Waste Composting project.

MEMORANDUM TO COUNCIL

TO: Mayor and Council Members

FROM: Michael Holman, DPS Director

THROUGH: Nancy Peterson, Interim City Manager

DATE: 12/21/17

RE: BUDGET AMENDMENT ORDINANCE 2018-01

SUMMARY: Ordinance #2018-01 will amend the Department of Public Safety (DPS) budget items as follows:

- 1. Recording grant revenues received from the 2017 State Homeland Security Grant Program (SHSP), and reallocating those funds to a project account and an operating account. The total amount awarded for this grant is \$153,895.00.
- 2. Recording grant revenues received from the 2018 Local Emergency Planning Committee (LEPC) grant, and reallocating those funds to an operating account. The total amount awarded for this grant is \$10,000.
- 3. Recording funds received in forfeiture and allocating the funds to an operating account. The total amount forfeited is \$19,067.11.

PREVIOUS COUNCIL ACTION:

- 1. There has been no previous council action on the \$153,895.00 from the 2017 SHSP grant.
- 2. There has been no previous council action on the \$10,000.00 from the 2018 LEPC grant.
- 3. There has been no previous council action on the \$19,067.11 in forfeiture funds.

BACKGROUND:

- 1. \$153,895.00 is from the 2017 State Homeland Security Grant Program and awarded for security fencing at the Haystack radio repeater site, and for funding travel related to planning for Alaska Shield 2019. The grant is 100% funded and has a two year performance period ending November 15, 2019.
- \$10,000.00 is from the 2018 LEPC Grant, from the Alaska Department of Military and Veteran's Affairs, Division of Homeland Security and Emergency Management. This grant is intended for supplies, support services and travel related to LEPC functions, pursuant to the guidelines set forth

- in the LEPC grant scope. These funds have been partially expended in FY18, and all funds are expected to be fully expended within the grant timeline.
- 3. \$19,067.11 is from cash seized from individuals during criminal investigations. Subsequently, as part of the sentencing in several drug-related cases, the seized cash was forfeited to City of Unalaska, Department of Public Safety. These funds are mandated for law enforcement purposes.

DISCUSSION:

- 1. DPS requests that \$139,000.00 SHSP grant funds be placed into a project account to purchase and install fencing around the Haystack repeater site. This will harden critical infrastructure that houses networks used for law enforcement operations and city-wide operations during a disaster. The grant reimburses all expenses to the City of Unalaska after purchase and submission of receipts. All funds are expected to be fully expended within the grant timelines. Local procurement rules must be followed.
- 2. DPS requests that \$14,895.00 SHSP grant funds be allocated to the FY18 DPS police operating budget into account 01021152-56450 (grants). These funds will be used for representatives to attend planning meetings for the Alaska Shield 2019 exercise.
- 3. DPS is requesting that the \$10,000.00 of 2018 LEPC grant funds be allocated to the FY18 DPS police operating budget into account 01011041-42157(LEPC).
- 4. DPS is requesting that the \$19.067.11 in forfeited funds be allocated to the FY18 DPS police operating budget into account 01021152-55909(investigations).

ALTERNATIVES:

- 1. The following are alternatives for the 2017 SHSP Grant:
 - a. Return the remaining funds from 2017 SHSP Grant, and expend City funds to complete the Haystack repeater site project, and to fund Alaska Shield-related travel.
 - b. Return the remaining funds from 2017 SHSP Grant and not complete the Haystack repeater site project, and not fund Alaska Shield-related travel.
- 2. The following are alternatives for the 2018 LEPC Grant:
 - A. Decline participation in the LEPC Grant program, return the remaining funds from 2018 LEPC Grant before the closure of the grant period, and expend City funds on LEPC programs and supplies.
 - B. Decline participation in the LEPC Grant program, return the remaining funds from 2018 LEPC Grant before the closure of the grant period and not fund LEPC programs and supplies.
- 3. The following are alternatives for the cash received in forfeiture:
 - A. Refuse to accept the forfeited funds

B. Allocate the funds to another eligible line item within the police operating budget.

FINANCIAL IMPLICATIONS:

- 1. This first part of this budget amendment recognizes the receipt of 2017 SHSP grant funds totaling \$153,895.00. The grant requires either the remaining balances be returned at the close of the grant period, or if the allocated funds are not expended by the end of the grant period, any expenses beyond that date may be borne entirely by the City.
- 2. This first part of this budget amendment recognizes the receipt of 2018 LEPC grant funds totaling \$10,000.00. Depending on the grant requirements either the remaining balances must be returned at the close of the grant period, or if the allocated funds are not expended by the end of the grant period, expenses beyond that date will be borne entirely by the City.
- 3. This part of this budget amendment recognizes the receipt of forfeited funds totaling \$19,067.11. This amount is a budget revision and will increase the DPS's FYI8 operating budget by \$19,067.11.

LEGAL:

- 1. The 2017 SHSP grant requires that the funds are expended in accordance with the scope of the grant. Remaining balances must be refunded unless the grant specifications are categorized as reimbursable. In that case, if the funds are not expended by the expiration of the grant period, the granting agency will not fund or reimburse the City. The grant period ends November 15, 2019.
- 2. The 2018 LEPC grant requires that the funds are expended in accordance with the scope of the grant. The legal obligation is to fully expend the funds in accordance with the scope of the grant. Remaining balances must be refunded unless the grant specifications are categorized as reimbursable; in that case if the funds are not expended by the end of the grant period the granting agency will not fund or reimburse the City.
- 3. These funds were forfeited by the Third Judicial District State of Alaska Court as part of sentencing in various criminal cases and are required to be used by the Department of Public Safety for Law Enforcement activities. Returning the funds to criminal defendants will cause legal complications with the Court and the District Attorney's Office.

STAFF RECOMMENDATION: Staff recommends the Council approve the three items detailed in this budget amendment in order to remain in compliance with the scope and intent of grant guidelines and s forfeiture rules.

PROPOSED MOTION: I move to approve the first reading of Ordinance 2018-01 and to send it to the second reading and public hearing on 01/23/2018.

CITY MANAGER'S COMMENTS: The City Manager recommends Council approve the three items detailed in this budget amendment.

MEMORANDUM TO COUNCIL

TO: MAYOR AND CITY COUNCIL MEMBERS

FROM: PEGGY MCLAUGHLIN, PORT DIRECTOR

THRU: NANCY PETERSON, INTERIM CITY MANAGER

FROM: PORT DEPARTMENT

DATE: 01/09/2018

RE: BUDGET AMENDMENT F/V AKUTAN DISPOSAL ORDINANCE NO.

2018-01

SUMMARY: This budget amendment is to request \$31,400 be transferred from the General Fund current year budget surplus to the City Manager's Office "Other professional services" line item to fund the removal, towing and ammunition for the scuttling of the F/V Akutan.

PREVIOUS COUNCIL ACTION: None

BACKGROUND: August 3, 2017 the United States Coast Guard Cutter Midget escorted the F/V Akutan into Captain's Bay. The vessel was abandoned and has since been declared derelict with no responsible party to remove the vessel from the City of Unalaska city limits.

<u>DISCUSSION</u>: The anchoring and abandonment of the F/V Akutan in Captain's Bay created several months of discussion and coordination between the United States Coast Guard, multiple State agencies, and the City of Unalaska.

This effort combined the various authorities of the agencies to develop a plan to remove the F/V Akutan from Unalaska. The authority to dispose of the vessel (USCG), the authority to seize the vessel (DNR), and the authority to mitigate potential pollutants (ADEC) are the coordinated authorities and the driver for this budget amendment. The City of Unalaska has been requested to help fund the removal of the vessel to the scuttling grounds.

It is possible as noted in the yellow highlights of the attached proposal that the disposal permit may not require the mitigation of floatable debris and may just be towed to the required location and scuttled. Administration has prepared this Budget Amendment request in the MINIMUM amount that would be required to scuttle the vessel (\$31,400). This funding would include the removal of the Akutan from its current anchorage, towing, and the ammunition for the sinking of the vessel. If the Coast Guard requires that the floatable debris must be removed prior to scuttling the vessel, the full cost of the removal will be \$205,600.

The State agencies and the City of Unalaska investigated and received quotes for additional disposal plans. This includes towing to Seattle for \$365,000 and scrapping the vessel for \$500,000. Scuttling the F/V Akutan as an emergency scuttle is by far the most cost-effective plan.

This budget amendment will increase the "Professional Services" line item in the City Manager's operating budget with funds from the General Fund current year budget surplus in the amount of \$31,400. If the scuttling of the F/V Akutan requires the full \$205,600 shown in the cost proposal, the remaining \$174,200 would have to be secured by Department of Natural Resources or the USCG.

The planning of the removal of the F/V Akutan has been an arduous collaboration. The timing of this scuttling is partially what makes this cost-effective, as the USCG believes the F/V Akutan qualifies as an "emergency scuttle" and has stated it should be completed by the end of January. Beyond that, the emergency status is hard to defend and we will lose the opportunity for this means of disposal.

ALTERNATIVES:

- 1. Council could approve request as proposed.
- 2. Council could choose to increase the budget amendment to \$205,600 to cover all costs of the removal of the Akutan.
- 3. Council could choose to not approve any funding for the removal of the Akutan.

FINANCIAL IMPLICATIONS:

LEGAL: N/A

STAFF RECOMMENDATION: Staff recommends approving this budget amendment

PROPOSED MOTION: I move to approve the first reading of Ordinance 2018-01 and to send it to the second reading and public hearing on 01/23/2018.

<u>CITY MANAGER'S COMMENTS</u>: I recommend approval of this budget amendment. During the work session, we will discuss whether there are enough benefits to the community to consider fully funding the potential cost of \$205,600. If that option is desired, the budget amendment can reflect that increased amount.

Attachment: Estimate for F/V Akutan removal and towing.

The below represents a cost estimate to retreive the FV Akutan from her current location, deliver to a USCG Cutter approximately 1 mile outside Dutch Harbor. The USCG would then tow the vessel to the designated sinking site approximately 13 to 16 miles (100 fathoms minimu depth) where Resolve would provide explosives and technical expertise to sink the vessel to the bottom. Items in yellow highlight are minimum requirement to take the vessel directly from Captains Bay to the site and sink the vessel. Additional items are cost estimate to bring the FV Akutan alongside the Resolve Dock and remove/dispose of all floatables and ORM. This quote is provided on the basis that the vessel is sunk under an emergency order by the USCG. THIS QUOTE DOES NOT CLEAN THE VESSEL TO THE STANDARD REQUIRED TO SINK A VESSEL UNDER PERMIT REQUIREMENTS WHERE THE USCG DISTRICT COMMANDER HAS NOT DECLARED AN EMERGENCY SITUATION EXISISTS. This is an ESTIMATE Only. Actual time and material incurred will be invoiced in accordance with Resolve's Standard Rate Sheet

	Qty	Rate	days	
Floatable Debris Removal Labor	6	\$ 800.00	10	\$ 48,000.00
Roll Off Box rental	20	\$ 450.00	1	\$ 9,000.00
Roll Off Box trucking	40	\$ 275.00	1	\$ 11,000.00
Disposal @ Unalaska Landfill	20	\$ 2,300.00 10T per box	1	\$ 46,000.00
Waste Management Service ORMD	1	\$ 15,000.00	1	\$ 15,000.00
Waste Management Disposal Costs ORMD	1	\$ 10,000.00 TBD Estimate	1	\$ 10,000.00
Makushin Bay - Retreive Mooring	1	\$ 15,000.00	1	\$ 15,000.00
Crane Operations	1	\$ 2,600.00	5	\$ 13,000.00
Forklift Operations	1	\$ 1,000.00	10	\$ 10,000.00
Dockage	1	\$ 800.00	12	\$ 9,600.00
Tug Service Capt Bay to Resolve Dock (1 Tug)	4	\$ 650.00	1	\$ 2,600.00
Tug Service Resolve Dock or Capt Bay to Cutter Redevous	6	\$ 650.00	1	\$ 3,900.00
Rig Akutan for towing	1	\$ 5,000.00	1	\$ 5,000.00
Explosives	1	\$ 5,000.00	1	\$ 5,000.00
Demolition team	1	\$ 2,500.00	1	\$ 2,500.00
As Is vessel Sinking direct from Capt Bay to Sink Site 13 miles out				\$ 31,400.00
Vessel Sinking w/floatable removal				\$ 205,600.00

CITY OF UNALASKA

43 Raven Way - P.O. Box 610 Unalaska, Alaska 99685 TEL (907) 581-1251 FAX (907) 581-4469



Date December 14, 2017
To: Mayor and City Council

Through: Nancy Peterson, City Manager From: Roger Blakeley, PCR Director

Subject: Budget Memo

SUMMARY: This budget amendment request will amend the FY 2018 PCR operating budget by \$7,000. The request will be used to provide senior exercise programming at the Unalaska Senior Center. This is a joint project with the Aleutian Pribilof Island Association (APIA).

BACKGROUND: The Department of Parks, Culture, and Recreation (PCR) is working with the Aleutian Pribilof Island Association (APIA) to develop a senior exercise program at the Unalaska Senior Center. APIA received a grant to fund the program and is working with PCR to staff it. PCR requests a budget amendment be made in the amount of \$7000.00 to accommodate the necessary funds to hire the paid volunteer who will be responsible for teaching the exercise classes.

This \$7000.00 reflects the amount of money APIA received to fund the personnel portion of the exercise program. PCR will invoice APIA for the hours worked by the exercise class instructor, and we will receive reimbursement for those hours up to the \$7000.00 outlined in the APIA grant. This results in a net loss of \$0.00 in city funds and gives PCR the ability to run this new program in cooperation with APIA.

The program will end when the grant funds have been exhausted. If the program is successful, PCR staff will consider budgeting for the class so that it can continue in the future.

<u>DISCUSSION</u>: With the approval of the budget amendment, staff is requesting \$7,000 to fund a senior exercise program until the funds are exhausted. After the requirement of the APIA grant is met, staff will determine whether additional funding will be requested in future PCR operating budgets for this type of programming.

FINANCIAL IMPLICATION: There will no impact to the operating budget to fund this request.

ALTERNATIVES: If the City does not accept the funds, PCR will not provide this type of senior programming.

LEGAL: None.

STAFF RECOMMENDATION: Staff recommends adopting receipt of funding through the APIA grant for senior exercise programming.

MEMORANDUM TO COUNCIL

TO: MAYOR AND CITY COUNCIL MEMBERS

FROM: J. R. PEARSON, DEPUTY DIRECTOR OF PUBLIC UTILITIES

THRU: NANCY PETERSON, INTERIM CITY MANAGER

DATE: JANUARY 9, 2018

RE: ORDINANCE 2018-01: BUDGET AMENDMENT REQUEST FOR \$75,000

IN ADDITIONAL ENGINEERING FUNDS TO COMPLETE THE PRELIMINARY DESIGN OF THE FY2018 COMPOSTING PROJECT.

SUMMARY: This Budget Amendment request for \$75,000 in additional engineering services funding for the FY2018 Composting Project (MUNIS Project SW18A) is needed in order to complete the preliminary design phase of the project. The initial design expense was estimated at \$20,000, however, more refined cost estimates have been derived from the recently completed Landfill Master Plan. The revised cost estimate for this preliminary design is approximately \$95,000.

PREVIOUS COUNCIL ACTION: On May 23, 2017, Council adopted Ordinance 2017-07, the FY18 Operating and Capital Budget for the City of Unalaska. That budget funded the Solid Waste Master Plan, which recommends Composting as a means to save Landfill cell space.

BACKGROUND: Since the November 2015 startup of the new Chemically Enhanced Primary Treatment Wastewater Treatment Plant, biosolids have been processed at the WWTP and hauled to the Landfill for disposal. This major addition to the waste stream has had a significant impact on the total volume of incoming material and subsequently the life of the Landfill. Adding composting as a recycling method will completely remove biosolids from the waste stream and replace virtually all cover material the Landfill currently purchases. Food waste and other organic materials in the waste stream, roughly equal to the amount of received biosolids, could also be recycled into compost to use as cover material. Utilizing this portion of the waste stream to make compost will save approximately seven years of Landfill life, valued at \$6,308,000 in 2018 dollars, as well as the annual cost of cover material.

DISCUSSION: Staff proposed the Composting Project via the 2018-2022 CMMP Process. Within the nomination, Staff noted that estimates for the cost of the project were very rough. The actual cost for the preliminary design was submitted to Staff as a scope of services and quote from CH2M in November of 2017, well after CMMP Nominations were processed and budgets approved. Because the Master Plan document had reached the 95% completion stage by that time, more information was available to CM2M to provide a deeper investigation of how to construct and advance the project. Instead of a high-level overview

of the feasibility of composting that Staff valued at \$30,000, the proposal from CH2M (attached) delves much deeper into the project and includes public outreach and a preliminary design deliverable. Staff believes this is a better approach and provides more value than an overview since a deeper preliminary look will save engineering costs when it comes to final design, especially by examining what Kodiak has already accomplished with their composting endeavors.

ALTERNATIVES: The alternative is not to pursue composting.

FINANCIAL IMPLICATIONS:

COMPOSTING PROJECT - SW18A	Current	This	Revised
	Budget	Request	Budget
53126553 53240 SW18A Engineering & Architectural	\$20,000	\$ 75,000	\$ 95,000

LEGAL: None.

STAFF RECOMMENDATION: Staff recommends adopting Ordinance 2018-01.

PROPOSED MOTION:

<u>CITY MANAGER'S COMMENTS:</u> I support adopting this budget amendment for the revised scope of preliminary design of the Composting project.